

# Determining the cost of new technologies such as the linear accelerator under consideration.

Yolande Lievens, MD, PhD

Chair Radiation Oncology Department, Ghent University Hospital  
Co-Chair HERO (Health Economics in Radiation Oncology) project  
ESTRO president



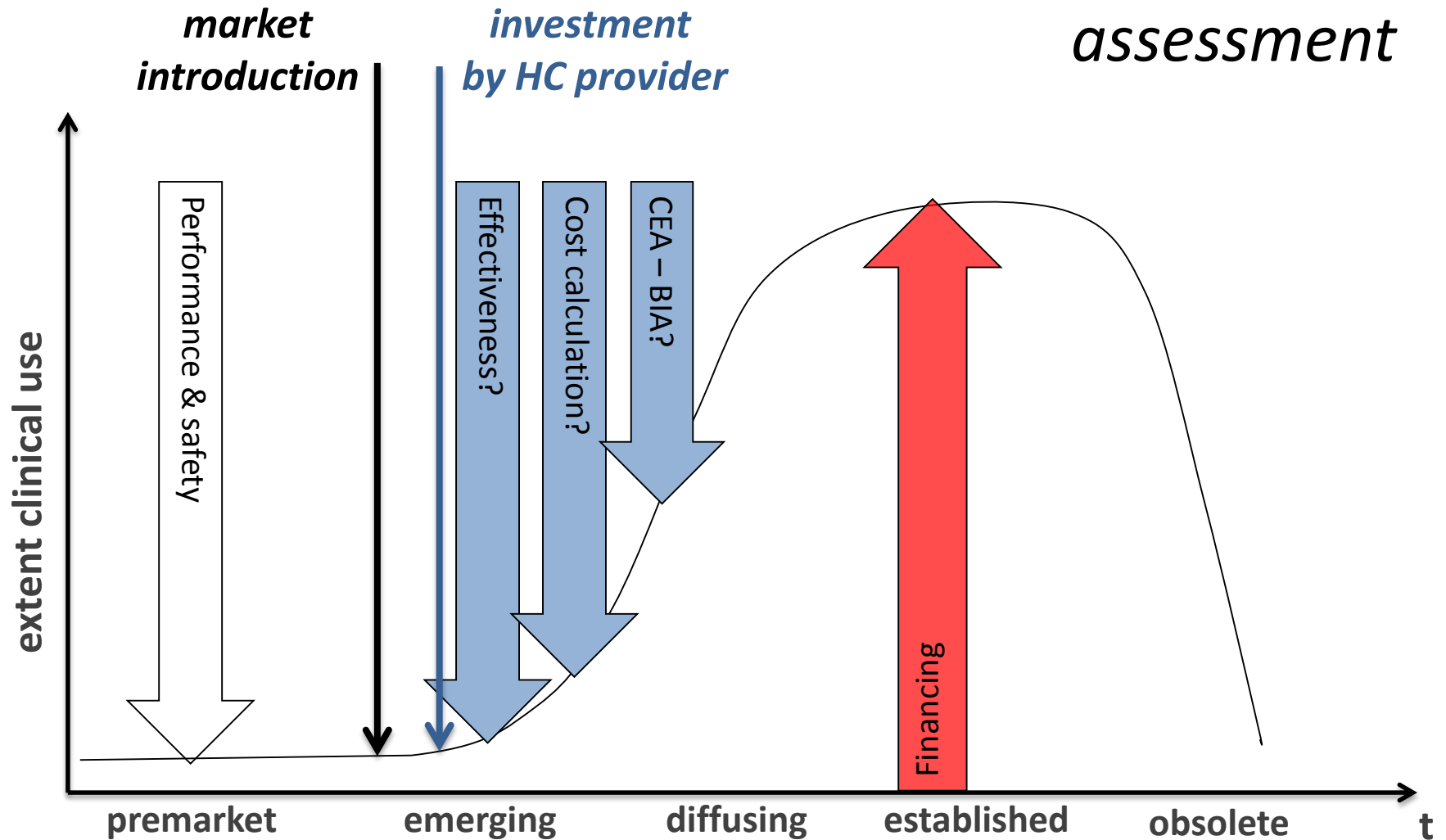
“The biggest problem with health care isn’t with insurance or politics.

It’s that we’re measuring the wrong things the wrong way.”

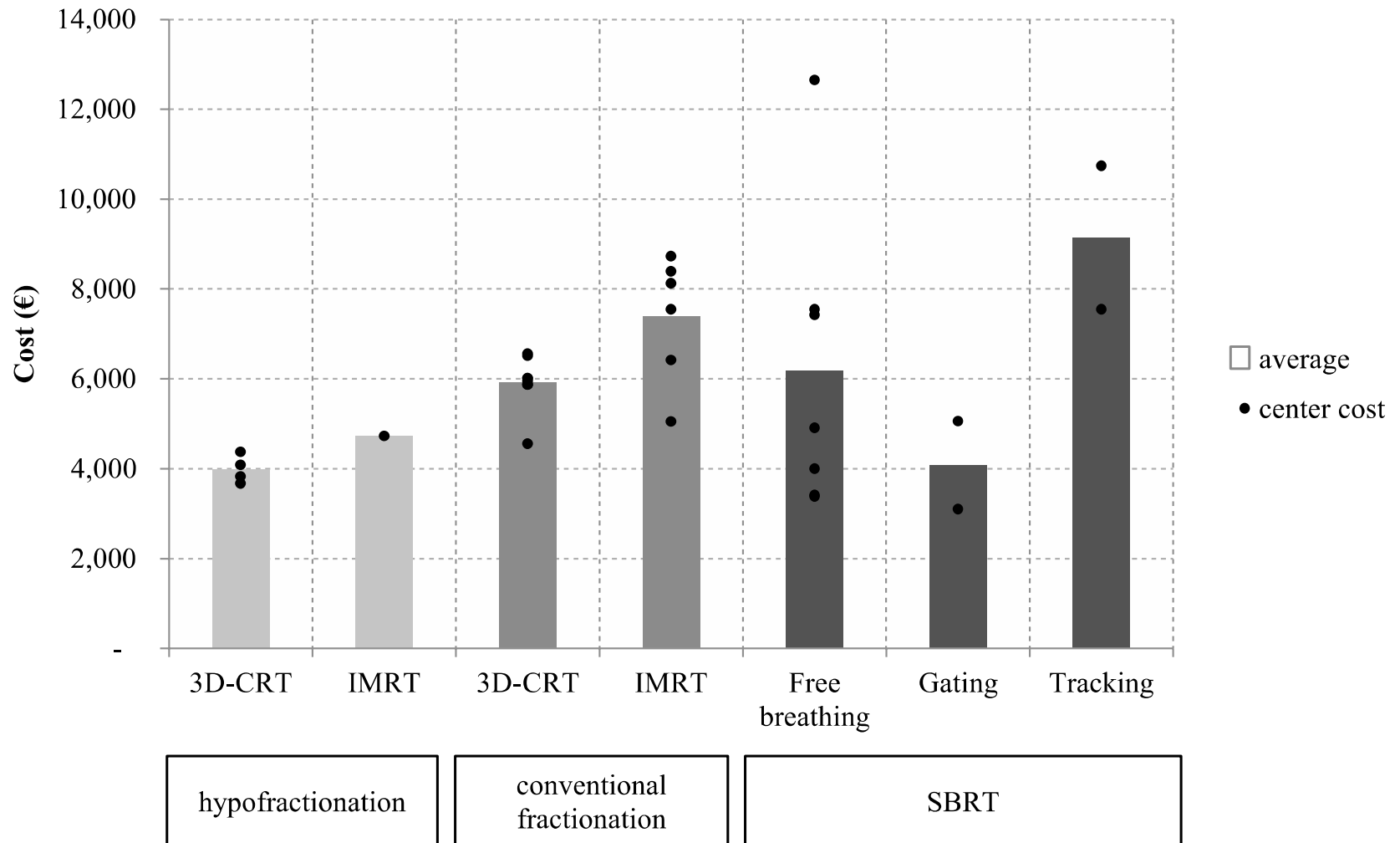


“It’s always too early (to evaluate),  
until, unfortunately it’s suddenly too late!”

# health technology assessment



# cost lung cancer radiotherapy





What is the cost of  
a new linear accelerator?

What is the cost of  
treating patients with a new linear accelerator?

What will determine the cost of  
radiotherapy using a new linear accelerator?

socio-  
economic  
environment

robustness  
efficiency  
sustainability

ancillary equipment  
construction  
human resources



# THE LANCET **Oncology**

Volume 16 · Issue 10 · September 2015

[www.thelancet.com/oncology](http://www.thelancet.com/oncology)

## Expanding global access to radiotherapy



"...investment in radiotherapy not only enables treatment of large number of cancer cases to save lives; it also brings positive economic benefits."



## Cost Calculator Staffing Estimator

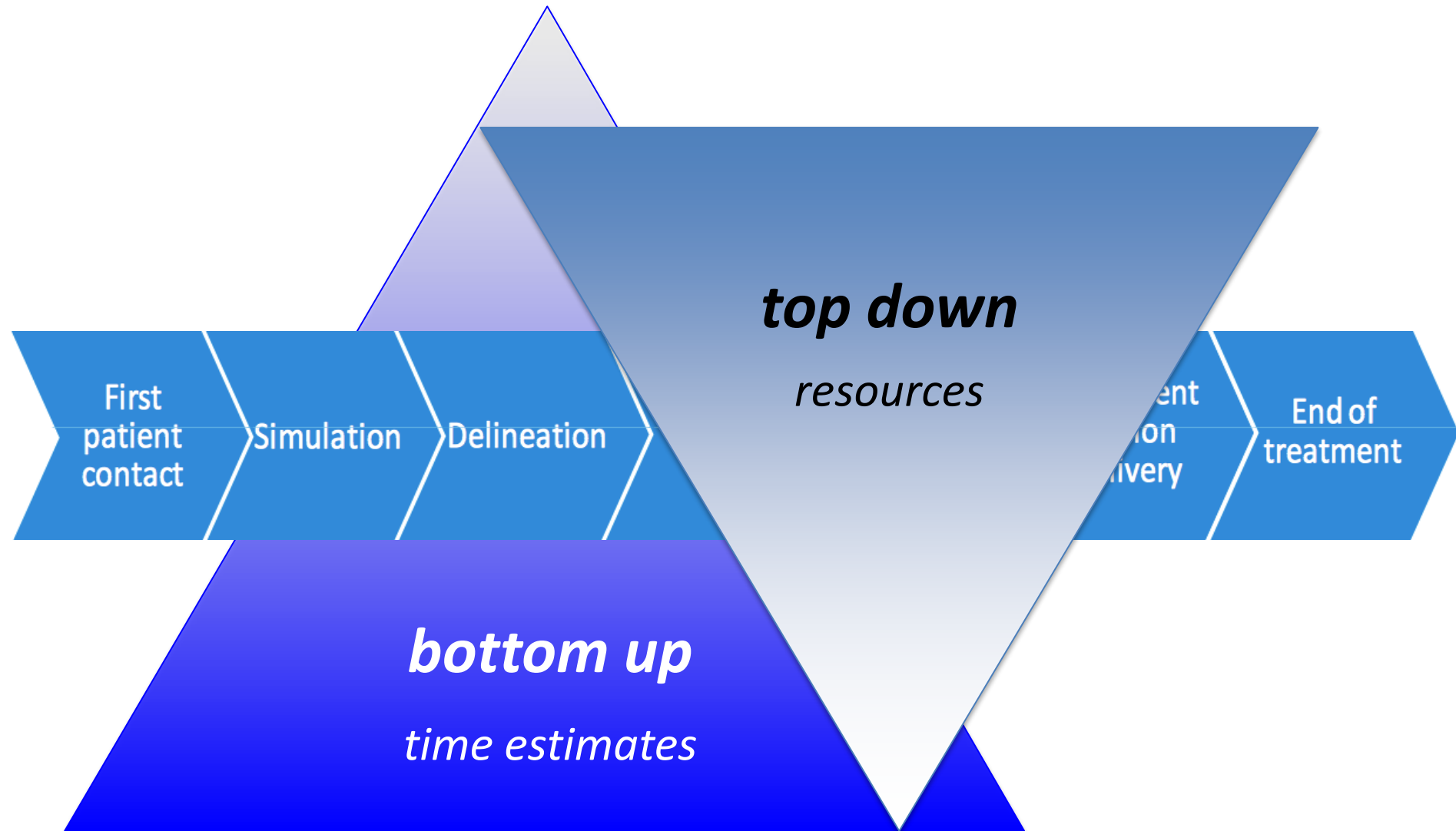
<http://nucleus.iaea.org/HHW/RadiationOncology/>  
Makingthecaseforradiotherapyinyour  
country/  
Roleofradiotherapyincancercare/  
Radiotherapyisacosteffectivesystemwhich  
[needsbalance/index.html](http://nucleus.iaea.org/HHW/RadiationOncology/needsbalance/index.html)



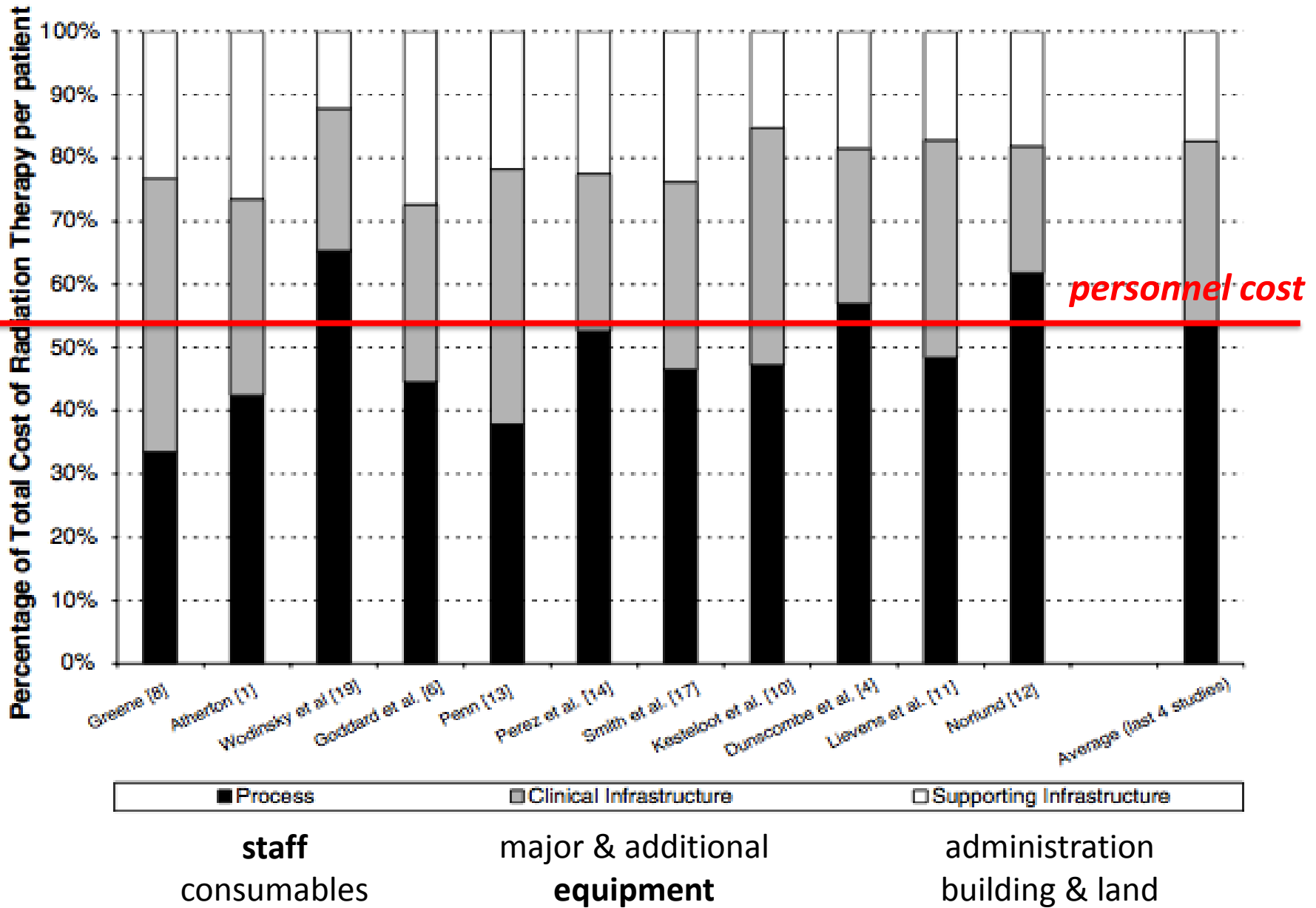
**IAEA**  
International Atomic Energy Agency



# Time-Driven Activity-Based Costing



resource cost components



# resources in the GTFRCC model

## infrastructure

- 2 megavoltage treatment units
- 1 CT simulator
- a 3D-CRT-capable radiation treatment planning system
- an oncology information management system
- appropriate dosimetry, QA, radiation protection equipment
- facility layout and size conform (IAEA) guidance documents

## staff

- RO, MP, RTT, nurses, dosimetrists, engineers
- requirements assuming optimal equipment use

## costs

- IAEA references (*infrastructure*)
- Delphi questionnaire GTFRCC collaborators (*wages, training*)

# resources in the GTFRCC model

## equipment: fixed purchase price

Linac	1,361,000 US\$ single energy 1,976,000 US\$ dual energy
CT simulator	409,000 US\$
TP System	272,000 US\$
R&V System	130,000 US\$
HDR Afterloader	454,000 US\$

4  
1

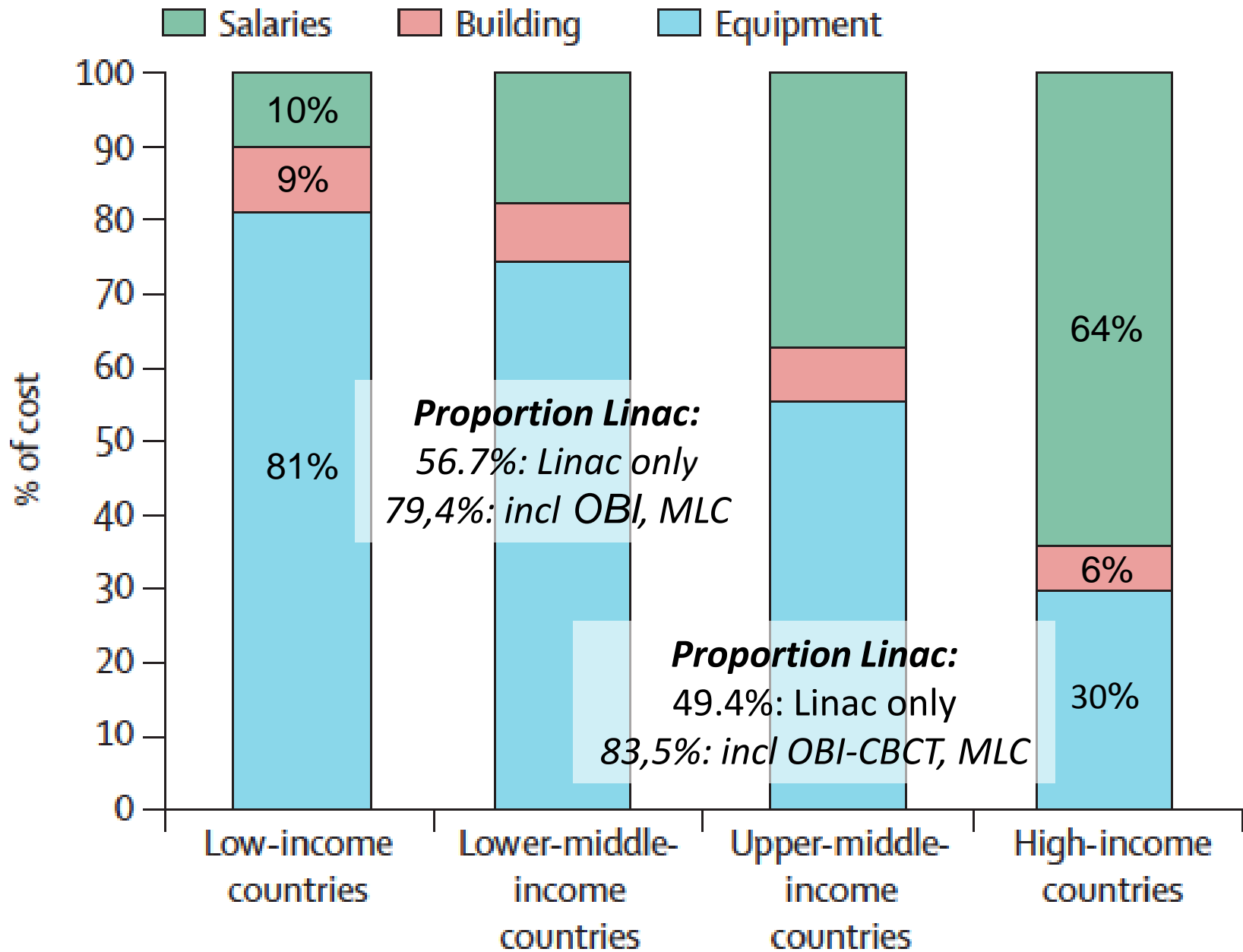


→ fixed costs translate into maintenance and amortization

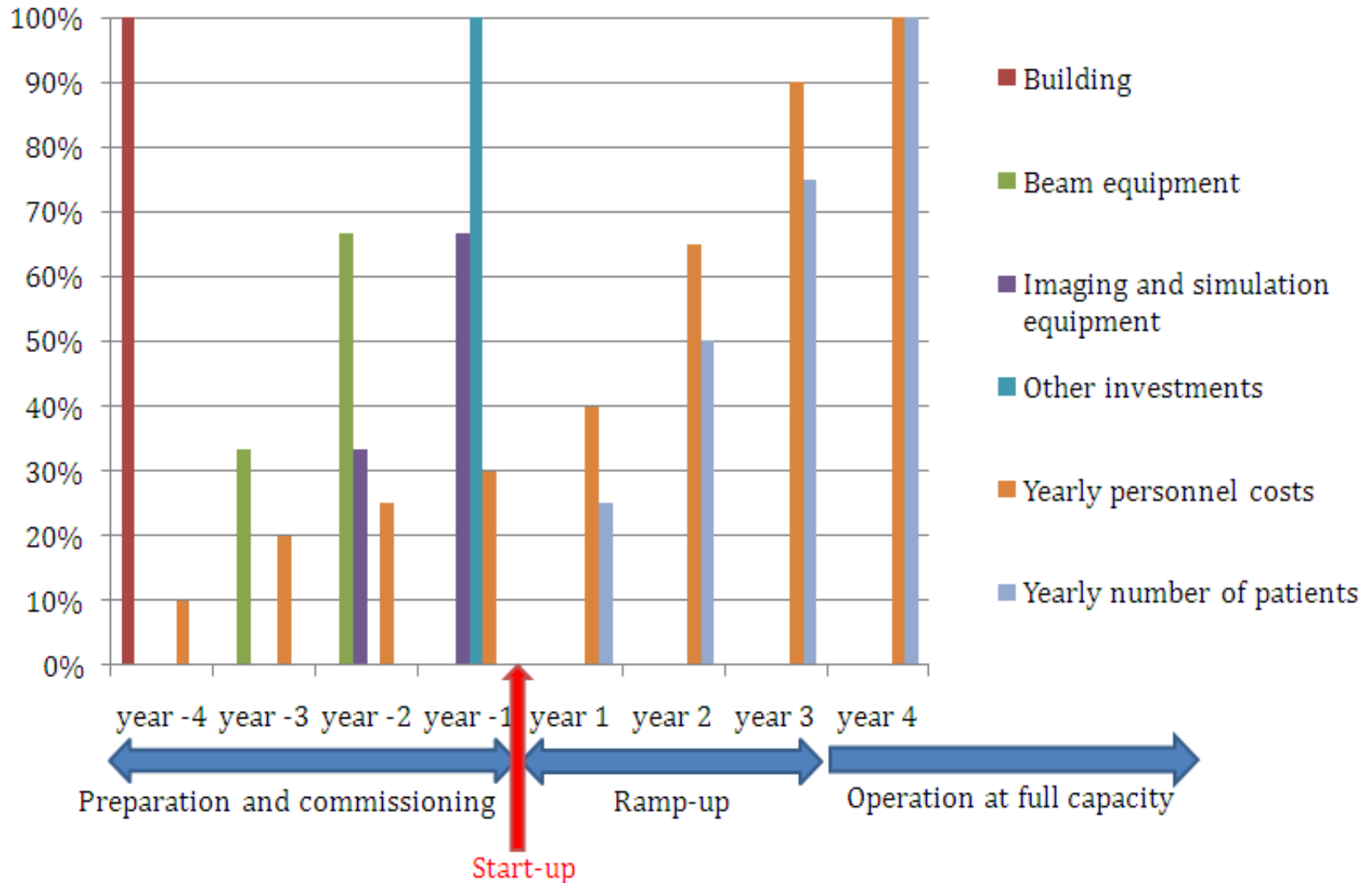
**building: cost/m<sup>2</sup>**

**staff: wages and training costs**

**different by GNI region**

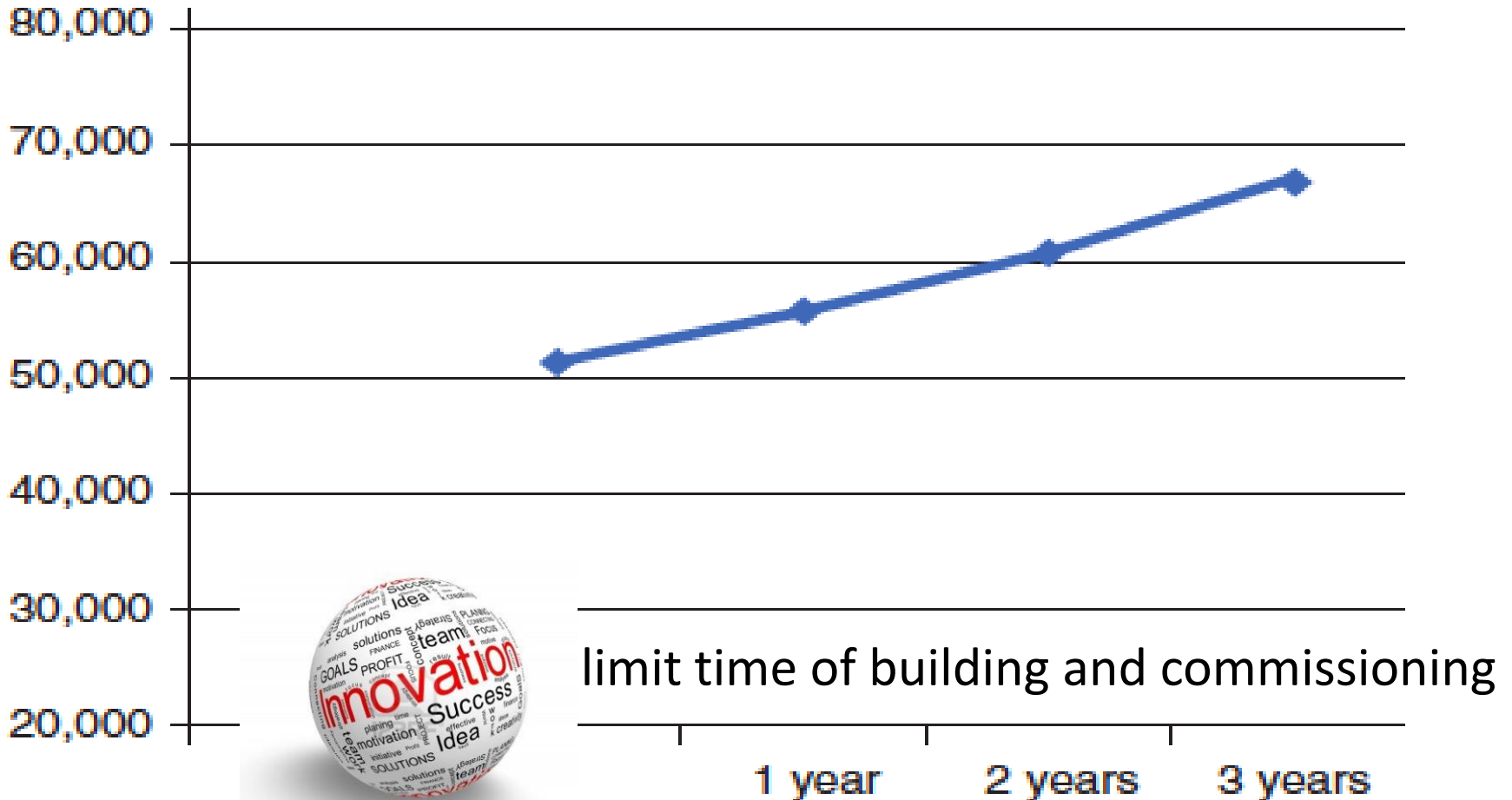


# impact of building and commissioning time



# impact of building and commissioning time

Sensitivity on Delay





# cost of construction



## *Forster – Sandwich - Construction system*



Cost savings

Shorter construction time

Cost savings in demolition and for removal and reinstatement



investment *vs.* operation

## upfront costs to develop a new facility

- investment in construction
- investment in equipment
- human-resource training costs

## operating costs to deliver treatments

- human resources
- maintenance
- consumables
- overhead
- amortisation costs of equipment and facilities

## upfront costs to develop a new facility

$$\text{Operational cost per fraction} = \left( \frac{\text{Oper} + \text{Equip (mnt + amort)} + \text{Bldng (mnt + amort)}}{\text{Number of fractions per year}} \right) \times 1.2 \text{ (overhead)}$$

## operating costs to deliver treatments

$$\text{Total capital expense} = \frac{\text{Building costs} + \text{equipment costs} + \text{training costs}}{\text{Number of fractions per year}}$$

# operational parameters: the nominal model

- Departmental operation
  - 12 hours/day, 5 days/week, 1,5 shift per day, 3 RTTs/shift
- Detailed time estimates per activity
  - e.g. treatment time slots:
    - 3D CRT: 4 fractions/hr, 1 EPI/wk
    - IGRT: 3.3 fractions/hr
    - IMRT/IGRT: 2.5 fractions/hr
- Equipment maintenance
  - 10% of initial cost/year
- Amortization
  - equipment over 12 years, 5 years for software
  - buildings over 30 years
- Overhead: 20% (*including energy consumption*)

# cost of energy



## ***Lake Constance Radiation Oncology Centre (Germany)***



“During the summer, the array’s output will be more than the Radiation Oncology Centre needs to run its two linear accelerators, a large bore CT system and the clinic’s IT technology, lighting and air-conditioning.”

*“solar energy has lowest energy cost (2,6 c€/kW/hr)”  
(Chinese investment project)*



# cost per fraction to install and operate radiotherapy

	High-income countries	Upper-middle-income countries	Lower-middle-income countries	Low-income countries
Operating cost per fraction	235	86	65	60
Upfront cost per fraction	803	357	349	352

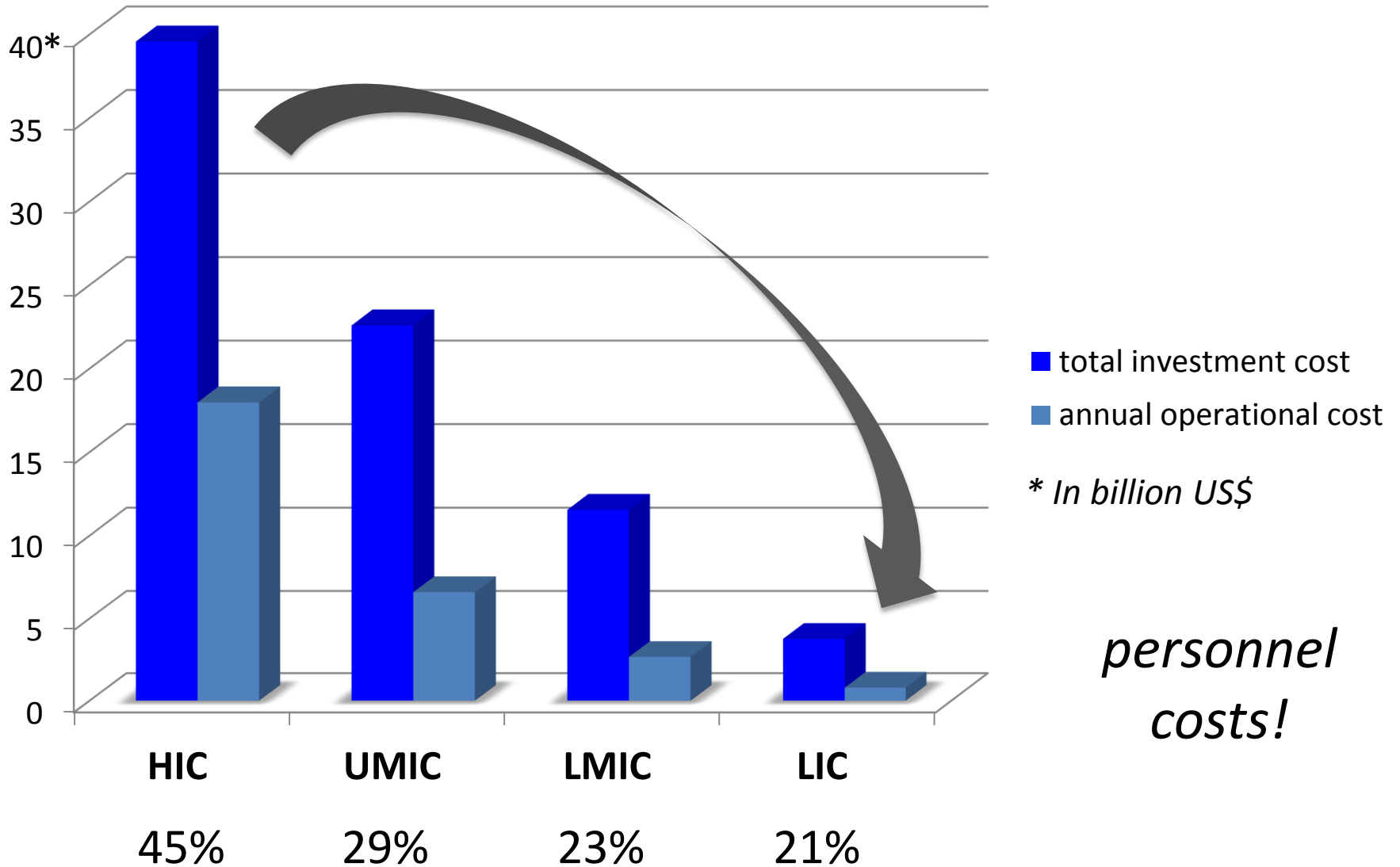
Estimated on the basis of the activity-based model. Data are cost in US\$.

Operating cost=cost / fractions delivered. Upfront cost=one-off cost required to create the capacity, after which operating costs are incurred.

% training cost / investment: 35% HICs, 17-19% LMICs



# investment (*by 2035*) vs. annual operation



# potential to reduce operational costs

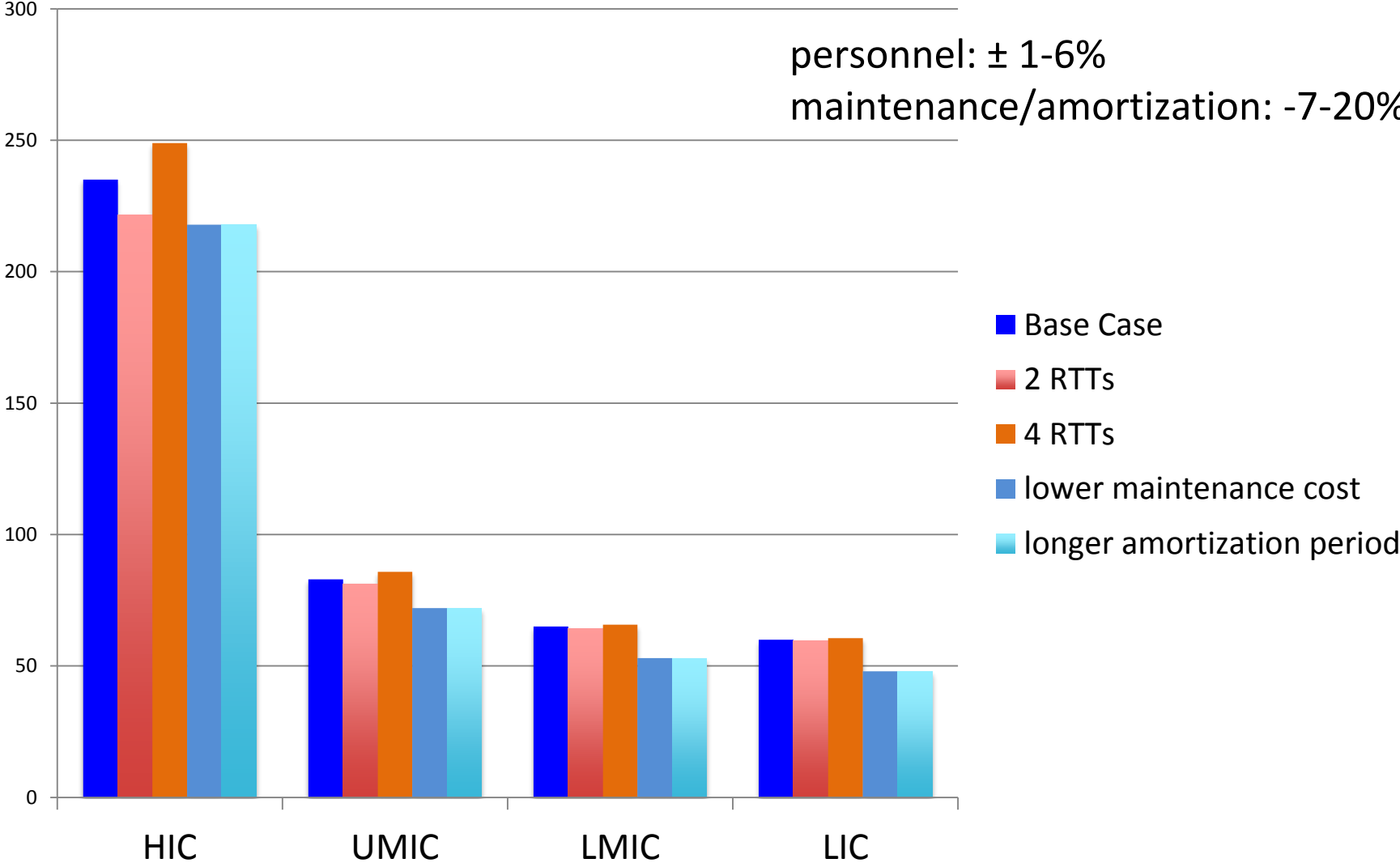


	Operating cost per fraction: sensitivity analysis			Cost savings relative to base scenario			
	Automation: efficiency	Longer hours	Bulk purchase	High- income countries	Upper- middle- income countries	Lower- middle- income countries	Low- income countries
Combination 1	X	..	..	25%	21%	21%	21%
Combination 2	..	X	..	13%	18%	23%	25%
Combination 3	..	..	X	8%	16%	21%	23%
Combination 4	X	X	..	33%	34%	39%	40%
Combination 5	..	X	X	19%	34%	38%	42%
Combination 6	X	..	X	31%	34%	38%	39%
Combination 7	X	X	X	37%	43%	51%	53%

The operating cost model allows for improved efficiency, longer treatment hours per day, and bulk purchasing savings. These factors can occur alone or in combination, resulting in seven different combinations. X shows the inclusion of a factor in the sensitivity analysis.

# potential to reduce operational costs

personnel:  $\pm 1-6\%$   
maintenance/amortization:  $-7-20\%$



# conclusions

- proportional cost of resources depends of **socio-economic context**
  - impact of **equipment cost** increases with decreasing GNI/c
  - **personnel cost** (wage, training) dominates in higher GNI/c
- **the linac cannot be seen in isolation**
  - costs are determined by all equipment, personnel and building
  - the impact of innovative approaches should be investigated
- investment needs are important, but **operational costs dominate the cost picture**
  - there is a **potential of process optimization, automation and better use of capital investment** to limit radiotherapy costs, yet the **human approach** during treatment should not be sacrificed



*“What we should be doing is developing **low cost, robust** technologies that work anywhere in the world and that will be used in developed contexts as well. Ideally, the technologies would be **modular** so that people can buy the basic low cost version and buy the **add-ons** as they have more money and/or **more capabilities** of running more sophisticated techniques.”*